## SULLIVAN, MOUNTJOY, STAINBACK & MILLER PSC

ATTORNEYS AT LAW

Ronald M. Sullivan
Jesse T. Mountjoy
Frank Stainback
James M. Miller
Michael A. Fiorella
Allen W. Holbrook
R. Michael Sullivan
Bryan R. Reynolds
Tyson A. Kamuf
Mark W. Starnes

C. Ellsworth Mountjoy

Mary L. Moorhouse

December 5, 2011

## **Federal Express**

Jeff DeRouen Executive Director Public Service Commission 211 Sower Boulevard, P.O. Box 615 Frankfort, Kentucky 40602-0615 RECEIVED

DEC 06 2011

PUBLIC SERVICE COMMISSION

Re: In the Matter of: Notice and Application of Big Rivers

Electric Corporation for a General Adjustment in Rates,

PSC Case No. 2011-00036

Dear Mr. DeRouen:

Enclosed for filing are an original and ten (10) copies of Big Rivers Electric Corporation's Petition for Rehearing in the above referenced matter. I certify that a copy of this letter and petition have been served on each of the persons shown on the attached service list.

Sincerely yours,

James M. Miller

JMM/ej Enclosures

cc: Mark A. Bailey

Albert Yockey

James m. miller

Douglas Beresford, Esq.

Service List

Telephone (270) 926-4000 Telecopier (270) 683-6694

## SERVICE LIST BIG RIVERS ELECTRIC CORPORATION PSC CASE NO. 2011-00036

Dennis G. Howard, II, Esq. Lawrence W. Cook, Esq. Assistant Attorneys General 1024 Capital Center Drive Suite 200 Frankfort, KY 40601-8204

Michael L. Kurtz, Esq.
Boehm, Kurtz & Lowry
36 East Seventh Street
Suite 1510
Cincinnati, OH 45202
COUNSEL FOR KENTUCKY
INDUSTRIAL UTILITY CUSTOMERS,
INC.

David C. Brown, Esq.
Stites & Harbison
1800 Providian Center
400 West Market Street
Louisville, KY 40202
COUNSEL FOR ALCAN PRIMARY
PRODUCTS CORPORATION

J. Christopher Hopgood, Esq. Dorsey, King, Gray, Norment & Hopgood 318 Second Street Henderson, KY 42420 COUNSEL FOR KENERGY CORP.

**ENERGY CORPORATION** 

Melissa D. Yates
Denton & Keuler, LLP
555 Jefferson Street
P.O. Box 929
Paducah, KY 42002-0929
COUNSEL FOR JACKSON PURCHASE

Sanford Novick
President and CEO
Kenergy Corp.
3111 Fairview Drive
P.O. Box 1389
Owensboro, Kentucky 42302-1389

G. Kelly Nuckols President and CEO Jackson Purchase Energy Corporation 2900 Irvin Cobb Drive P.O. Box 4030 Paducah, KY 42002-4030

Burns E. Mercer President/CEO Meade County R.E.C.C. 1351 Highway 79 P.O. Box 489 Brandenburg, KY 40108-0489

1	COMMONWEALTH OF KENTUCKY
2	DEFENDE MILL DIDI 10 OFFILIA COMMISSION
3 4	BEFORE THE PUBLIC SERVICE COMMISSION
5	In the Matter of:
6	
7	APPLICATION OF BIG RIVERS )
8	ELECTRIC CORPORATION FOR ) Case No. 2011-00036
9 10	A GENERAL ADJUSTMENT IN RATES)
11	
12	Big Rivers Electric Corporation's Petition for Rehearing
13	, ,
14	Big Rivers Electric Corporation ("Big Rivers"), by and through
15	its counsel, applies to the Kentucky Public Service Commission
16	("Commission") pursuant to KRS 278.400 and related sections, and 807
17	KAR 5:001, Section 4, and related sections for rehearing of the
18	Commission's order dated November 17, 2011 (the "Order"). Big Rivers
19	states as follows in support of this petition applying for rehearing
20	("Petition"):
21	Big Rivers, the applicant in this proceeding, seeks rehearing on
22	four matters, which are presented in the form of the following four
23	issues:
24	• The Commission erroneously failed to allow Big Rivers to
25	recover its expenses incurred in this proceeding.
26	• The Commission's recalculation of Big Rivers' pro forma
27	depreciation adjustment is mathematically erroneous.
28	• The Commission erroneously failed to allow Big Rivers to
29	include the test period-end Construction Work In Progress

1	("CWIP") balances in the determination of depreciation
2	expense for those projects that were in service before the
3	end of the test period, or placed in service after the end of
4	the test period (i.e., October 31, 2010), but before the
5	effective date of the new rates (i.e., September 1, 2011).
6	The Commission incorrectly made a finding of fact that
7	"[t]he financial model Big Rivers relied upon in
8	conjunction with the Unwind Transaction did not include
9	any Smelter TIER Adjustment revenues."
10	These matters are described below in further detail.
11	
12	Issue 1
13	
14	The Commission erroneously failed to allow Big Rivers
15	to recover its expenses incurred in this proceeding.
16 17	Big Rivers requested that the Commission allow it to adjust its
18	test period operating expense to include one-third of the total amount
19	of the actual rate case expenses incurred by Big Rivers in this
20	proceeding. <sup>1</sup> The total expenses incurred by Big Rivers, as shown in its
21	last update filed on August 18, 2011, were \$1,976,029.71.2 The actual
22	test period rate case expense amount was \$17,924. Accordingly, the
	Application Exhibit 51, Testimony of John Wolfram, Exhibit Wolfram-2, Reference Schedule 2.13, and Application Exhibit 55, Testimony of Mark A. Hite, page 24, Lines 7 through 16; Post-Hearing Brief of Big Rivers, page 48.

 $<sup>^2</sup>$  Big Rivers' Fifth Supplemental Response dated August 18, 2011, to Item PSC 1-52(c), page 2 of 2, and Attachment for Fifth Supplemental Response to Item PSC 1-52(c).

- 1 pro forma adjustment should be \$640,753 (\$1,976,029.71 / 3 \$17,924).
- 2 However, the Order makes no mention of Big Rivers' rate case
- 3 expenses, or of the *pro forma* adjustment as originally proposed by Big
- 4 Rivers in Exhibit Wolfram-2, Reference Schedule 2.13.
- 5 The Commission's long-standing practice in rate cases is to allow
- 6 the utility to include a three-year amortization of its actual rate case
- 7 expense in its revenue requirement.<sup>3</sup> This standard practice has been
- 8 recognized in numerous rate proceedings before this Commission.<sup>4</sup> The
- 9 amount of the rate case expense allowed is based upon the most recent
- 10 actual expenses incurred reported by the utility in the case record
- through periodic updates directed by the Commission. Big Rivers
- seeks a rehearing on what appears to be an inadvertent oversight by
- the Commission to allow Big Rivers to recover its rate case expenses in

<sup>&</sup>lt;sup>3</sup> See, for example, In the Matter of: Application of Delta Natural Gas Company, Inc., For An Adjustment of Rates, P.S.C. Case No. 2010-00116, order dated October 21, 2010, pages 12-13, and In the Matter of: Application of Louisville Gas and Electric Company to Adjust Its Gas Rates and To Increase Its Charges For Disconnecting Service, Reconnecting Service, and Returned Checks, P.S.C. Case No. 2000-00080, order dated September 27, 2000, page 39.

<sup>&</sup>lt;sup>4</sup> See, for example, In the Matter of: Application of Delta Natural Gas Company, Inc., For An Adjustment of Rates, P.S.C. Case No. 2004-00067, order dated November 10, 2004; In the Matter of: Application of Kentucky Utilities Company for An Adjustment of Base Rates, P.S.C. Case No. 2009-00548, order dated July 30, 2010; In the Matter of: Application of Louisville Gas and Electric Company for an Adjustment of Electric and Gas Base Rates, P.S.C. Case No. 2009-00549, order dated July 30, 2010; In the Matter of: Application of Louisville Gas and Electric Company for an Adjustment of the its Gas and Electric Rates, Terms and Conditions, P.S.C. Case No. 2003-00433, order dated June 30, 2004; In the Matter of: Application of Kentucky Utilities Company for An Adjustment of its Electric Rates, Terms and Conditions, P.S.C. Case No. 2003-00434, order dated June 30, 2004.

1 this proceeding in a manner consistent with long-standing Commission 2 practice. 3 4 Issue 2 5 The Commission's recalculation of Big Rivers' 6 pro forma depreciation adjustment is mathematically erroneous. 7 The Commission disallowed the portion of Big Rivers' proposed 9 10 depreciation adjustment related to CWIP, and recalculated the proposed depreciation adjustment to reflect that disallowance. Order, 11 12 page 20. Big Rivers submits that an apparent mathematical error 13 resulted in the recalculated depreciation expense adjustment being 14 \$450,000 too low. The Commission states on page 20 that it will "limit the 15 adjustment to the amount derived by applying Big Rivers' proposed 16 17 depreciation rates to its test period-end plant in service balances. This 18 results in an adjustment that increases Big Rivers' depreciation 19 expense by \$3,489,340 and an adjusted depreciation expense level of 20 \$40,218,778." In its footnote 44, the Commission correctly notes that 21 Big Rivers' proposed depreciation expense of \$42,532,089 less depreciation on test period-end CWIP balance of \$2,313,311 = 22 23 \$40,218,778. However, when the adjusted depreciation expense of 24 \$40,218,778 is compared to the uncontested test period amount of \$36,279,438, the difference – and thus the pro forma adjustment for 25

1	depreciation expenses required by this Order – equals \$3,939,340. In
2	the Order, however, the Commission states that this difference is
3	\$3,489,340. The correct difference (\$3,939,340) varies from the amount
4	cited in the Commission Order (\$3,489,340) by \$450,000, to the
5	detriment of Big Rivers.
6	Big Rivers seeks rehearing to correct the mathematical error in
7	the determination of the depreciation expense adjustment by
8	increasing Big Rivers' depreciation expenses by an additional \$450,000,
9	for a total upward adjustment of depreciation expense by \$3,939,340
10	(rather than the \$3,489,340 stated in the Order), so that the total
11	adjusted level of depreciation expense is \$40,218,778.
12	
13	$Issue \ 3$
14	
15	The Commission erroneously failed to allow
16	Big Rivers to include the test period-end CWIP balances
17	in the determination of depreciation expense
18	
19	The Commission erroneously disallowed the portion of Big
20	Rivers' proposed depreciation adjustment related to CWIP, and
21	recalculated the proposed depreciation adjustment to reflect that
22	disallowance. Order, page 20. The Commission states on page 20 of
23	the Order:
24	[W]e will not authorize a level of depreciation expense that
24 25	reflects the accrual of depreciation on Big Rivers' test-year-end
2 <i>5</i> 26	balance. Going beyond the end of test year plant in service
	balances is inconsistent with the concept of a historical test year
27	and a violation of the broad 'matching principle' described
28	and a violation of the broad matching principle described

1 2 3 4	previously in this Order. For this reason, we will limit the adjustment to the amount derived by applying Big Rivers' proposed depreciation rates to its test-year-end plant in service balances.
5 6	Big Rivers seeks in this Petition to include in its depreciation
7	adjustment the amount of depreciation on CWIP projects placed in
8	service during the period through the date on which Big Rivers' new
9	rates became effective, September 1, 2011. This is consistent with prior
10	decisions of the Commission, and does not violate the ratemaking
11	"matching principle."
12	In Case No. 90-158,5 the Commission allowed LG&E to include
13	CWIP as of the end of its test period in the depreciation adjustment.
14	Furthermore, the Commission has explicitly allowed the inclusion of
15	CWIP balances as of the end of the test period to be included in the
16	calculation of adjusted depreciation expenses for Delta Natural Gas
17	Company. <sup>6</sup> The Commission has allowed the same treatment in other
18	cases for Kentucky Utilities <sup>7</sup> and for LG&E. <sup>8</sup> The Commission has

<sup>&</sup>lt;sup>5</sup> In the Matter of: Adjustment of Gas and Electric Rates of Louisville Gas and Electric Company, P.S.C. Case No. 90-158, Order dated December 21, 1990, page 6.

<sup>&</sup>lt;sup>6</sup> See In the Matter of: Application of Delta Natural Gas Company, Inc., For An Adjustment of Rates, P.S.C. Case No. 2010-00116, order dated October 21, 2010, pages [12-13], and Application, Volume 1, Tab 27, Schedule 4.

<sup>&</sup>lt;sup>7</sup> See In the Matter of: Application of Kentucky Utilities Company for An Adjustment of Base Rates, P.S.C. Case No. 2009-00548, Order dated July 30, 2010.

- 1 encouraged taking depreciation on CWIP under circumstances where
- 2 there is no issue about matching the depreciation expense against
- 3 revenue created by the project.9
- 4 None of the CWIP projects Big Rivers proposes to depreciate
- 5 generate additional revenue that would offset the impact on revenue
- 6 requirement of the depreciation expenses on the CWIP projects.
- 7 Therefore, there is no matching issue with respect to those projects.
- 8 The depreciation expenses on these CWIP projects are known and
- 9 measurable, and it is necessary to include these expenses in revenue
- 10 requirements in order for rates to reflect an appropriate level of
- 11 expenses on a going-forward basis.
- As of the end of the test period, \$18,654,606.93 of the CWIP
- balance of \$46,802,137.97 was in service. And an additional
- 14 \$16,109,062.14 of the test year-end CWIP balance of \$46,802,137.97
- was placed in service after the end of the test period, but prior to the
- date Big Rivers' new rates became effective. Together, \$34,763,669.07
- of the \$46,802,137.97 CWIP balance was placed in service prior to the

<sup>&</sup>lt;sup>8</sup> See In the Matter of: Application of Louisville Gas and Electric Company for an Adjustment of Electric and Gas Base Rates, Case No. 2009-00549, Order dated July 30, 2010.

<sup>&</sup>lt;sup>9</sup> See In the Matter of: The Application of the Crittenden-Livingston County Water District for Approval of a Proposed Increase in Rates for Water Service, to Increase Non-Recurring Charges and to Revise Its Tariff, P.S.C. Case No. 2005-00355, order dated December 20, 2005 and February 1, 2006.

- effective date of the new rates, representing \$1,644,154.0710 of the
- 2 \$2,313,311 in depreciation expense disallowed by the Commission.
- 3 Accordingly, Big Rivers seeks on rehearing to add \$1,644,154.07 of
- 4 depreciation expense.
- 5 The Oracle R12 project comprised \$10,941,111.58 of the
- 6 \$16,109,062.14,11 and the annual depreciation on that amount is
- 7 \$1,125,840.38. There is a particularly compelling case for allowing
- 8 that depreciation expense on the Oracle R12 project:
- The \$1,125,840.38 of depreciation expense on the Oracle
- 10 R12 project has material significance for Big Rivers that is not
- 11 reflected in the rates approved by the Commission. For Big Rivers, the
- difference between a Margins for Interest Ratio ("MFIR") of 1.24 and
- 13 1.10 is only \$6,677,036 (\$11,446,348 \$4,769,312). So Big Rivers has
- 14 very little maneuvering room between the maximum margins available
- to it under the terms of the smelter contracts (a 1.24 Contract TIER),
- and the margins required to achieve its required MFIR. As Mr.
- 17 Blackburn explained in his direct testimony (Application Exhibit 49,
- page 9), Big Rivers' MFIR for the fiscal year 2010 would have been 1.10
- 19 if its margins had been only \$2.3 million (\$6,990,915 \$4,706,423 =
- 20 \$2,284,492) less than they were. This is a very narrow margin of error

<sup>&</sup>lt;sup>10</sup> This is net of the City of Henderson's share of additions to Station Two and estimated retirements.

<sup>&</sup>lt;sup>11</sup> Rebuttal Testimony of Mark Hite filed July 6, 2011, page 15.

- for a company with revenues of \$527.3 million; so narrow, in fact, that
- 2 the additional depreciation expense of \$2,313,311 that was disallowed
- 3 by the Commission in its Order (\$42,532,089 \$40,218,778) is
- 4 approximately equal to the entire \$2.3 million margin described by Mr.
- 5 Blackburn as the margin of error.
- 6 Mark Bailey, in his rebuttal testimony (filed July 6, 2011, at
- 7 page 9), described the contractual limitations and penalties that
- 8 constrict the range of Big Rivers' margins as creating what he called
- 9 "the rate needle." Thus, while \$1,125,840.38 of depreciation expense
- on the Oracle R12 project (or the total \$1,644,154.07 of additional
- depreciation expense on the \$34,763,669.07 of CWIP sought in this
- 12 Petition) may not seem significant for some utilities, it is very
- important to Big Rivers because it comprises such a significant portion
- of Big Rivers' margin of error for meeting its MFIR and TIER
- 15 requirements.
- The Oracle R12 project was placed in service in December
- of 2010, 12 less than two months after the end of the test period, and
- 18 depreciation expense on that amount began appearing on Big Rivers'
- 19 books in January of 2011. Big Rivers' ratepayers were receiving the
- 20 benefits of that project before this case was filed, and months before
- 21 the proposed rates went into effect on September 1, 2011.

<sup>&</sup>lt;sup>12</sup> This is the in-service date stated in Big Rivers' response to Item 30 of the KIUC Second Information request, Attachment for Item KIUC 2-30(d), page 7 of 28, Project W960.

1	• The annual depreciation rate in the 2010 Depreciation
2	Study for account 391.2, the account for the Oracle R12 project, is
3	10.29% under the Commission-approved depreciation rates. If Big
4	Rivers cannot begin recovering depreciation on this 10-year property
5	until the conclusion of its next rate case, it will be denied recovery of a
6	significant portion of the Oracle R12 project cost.
7	• There are no retirements associated with the Oracle R12
8	project. <sup>13</sup>
9	• As already noted above, none of the CWIP projects in
10	question, including the Oracle R12 project, generate revenue.
11	Big Rivers accordingly seeks rehearing to correct the erroneous
12	exclusion from the determination of annual depreciation expense of
13	test period-end CWIP balances for property placed in service prior to
14	the end of the test period, or after the end of the test period but prior to
15	the effective date of the new rates. At a minimum, Big Rivers' test
16	period-end depreciation expenses should be increased to \$41,862,932
17	$(\$40,218,778^{14} + \$1,644,154).$
18 19 20 21 22	
23 24	

<sup>&</sup>lt;sup>13</sup> Rebuttal Testimony of Mark Hite filed July 6, 2011, page 15, lines 4 - 9. <sup>14</sup> This amount of \$40,218,778 reflects the \$450,000 mathematical correction that is the subject of Issue 2 of this Petition.

1	$Issue \ 4$
2 3 4 5 6	The Commission incorrectly made a finding of fact that "[t]he financial model Big Rivers relied upon in conjunction with the Unwind Transaction did not include any Smelter TIER Adjustment revenues."
7 8	The Commission states on page 6 of the Order that "[t]he
9	financial model Big Rivers relied upon in conjunction with the Unwind
10	Transaction did not include any Smelter TIER Adjustment revenues."
11	That finding is erroneous. First, the unwind financial model referred
12	to in this finding is not part of the record in this proceeding, so there is
13	no basis in the record for this finding. Second, if granted rehearing on
14	this issue Big Rivers will produce the unwind financial model to show
15	that, in fact, the unwind financial model does show Smelter TIER
16	Adjustment revenues in each of the years 2011 through 2023. Big
17	Rivers requests that rehearing be granted on this issue for the sole
18	purpose of having this finding eliminated from the Order, and for
19	revision by the Commission of any other findings of fact and
20	conclusions of law in the Order that the Commission may deem
21	appropriate to change as a result of eliminating that finding.
22 23	WHEREFORE, Big Rivers respectfully requests that the
24	Commission make its order granting Big Rivers' application for
25	rehearing on the matters described in this Petition, and granting Big
26	Rivers all other relief to which it may appear entitled

1	On this the 5th day of December, 2011.
2	SULLIVAN, MOUNTJOY, STAINBACK
3	& MILLER, P.S.C.
4	'
5	James M. Miller
6	Jemes M. Miller
7	James M. Miller
8	Tyson Kamuf
9	100 St. Ann Street, P. O. Box 727
10	Owensboro, Kentucky 42302-0727
11	
12	HOGAN LOVELLS U.S., LLP
13	
14	Douglas L. Beresford
15	Columbia Square
16	555 Thirteenth Street, NW
17	Washington, D.C. 20004
18	
19	Counsel for Big Rivers Electric Corporation
20	
21	$\underline{ ext{Verification}}$
22	
23	I, C. William Blackburn, the Senior Vice President Financial &
24	Energy Services & Chief Financial Officer for Big Rivers Electric
25	Corporation, hereby state that I have read the foregoing Petition and
26	that the statements contained therein are true and correct to the best
27	of my knowledge and belief, on this the 5th day of December, 2011.
28	
29	C William Blackburn
30	C. William Dlashhum
31	C. William Blackburn
32	COMMONWEALTH OF KENTUCKY )
33 34	COUNTY OF HENDERSON )
3 <del>4</del> 35	COUNTI OF HENDERSON )
36	The foregoing verification statement was SUBSCRIBED AND
37	SWORN to before me by C. William Blackburn as Senior Vice
38	President Financial & Energy Services & Chief Financial Officer for
39	Big Rivers Electric Corporation, on this the 5th day of December, 2011.
40	
41	Vickie J. King
42	Notary Public, Ky., State at Large
43	My commission expires: <u>03-03-2014</u>
	•